

International Seminar on Supplementary Rules of Anti-Monopoly Law Xiamen, September 2011

Simplified procedure: EU Practice

Ana Garcia Castillo 02-Antitrust and Merger Case support DG Competition, European Commission



Preliminary remarks

- EU's jurisdiction over mergers based on turnover thresholds
 - No presumption of market power
- Experience shows that certain categories of cases do not tend to raise competitive concerns
- Establishment of a simplified procedure:
 - Ease the burden on the Parties and the Commission
 - Make EU control more focused and effective



Significant advantages

- Less information requested from Parties
 - Use of Short Form CO
- Generally no market investigation
 - Publication of notification and deadline for comments
- Succinct decision
 - No precise market definition or detailed assessment

But...

- Need for an appropriate pre-notification phase
 - Assess whether the case is eligible
 - Discard potential special circumstances that may require detailed assessment
- Timing constraints if need to revert to normal procedure



Reference texts

- Main text:
 - Commission Notice on a simplified procedure for treatment of certain concentrations under Council Regulation (EC) No 139/2004 (OJ C-56 of 5.3.2005, p. 32)
- To be read in the context of the broader regulatory framework:
 - Merger Regulation 139/2004 (OJ L-24 of 29.1.2004, p. 1)
 - Consolidated Jurisdictional Notice (OJ C-95 of 16.4.2008, p. 1)



Categories of simplified cases (1)

- <u>Paragraph 5(a) cases</u>: JV with negligible activities in the EEA
 - Creation of a JV or joint acquisition of an existing company
 - Turnover of the JV (or contributed activities) < 100 MEUR in the EEA
 - Total value of assets transferred to the JV < 100 MEUR in the EEA
- <u>Paragraph 5(b) cases</u>: no horizontal overlaps or vertical relations
 - Mergers or acquisitions of sole or joint control
 - None of the parties to the concentration are engaged in business activities in the same product and geographical market, or in a product market which is upstream or downstream of a product market in which any other party to the concentration is engaged



Categories of simplified cases (2)

- <u>Paragraph 5(c) cases</u>: minor horizontal overlaps or vertical relations (no "affected" markets)
 - Mergers or acquisitions of sole or joint control
 - Two or more of the parties are active in the same product and geographical market (horizontal relationships) provided that their combined market share < 15 %; or
 - One or more of the parties are active in a product market upstream or downstream of a product market in which any other party is engaged (vertical relationships), provided that none of their individual or combined market shares > 25 %
- <u>Paragraph 5(d) cases</u>: move from joint to sole control over the target company



Assessment of eligibility of cases

- For categories 5(b) and 5(c) cases, market definition is key:
 - Examine all plausible alternative market definitions and obtain relevant data
 - Difficulties if markets have not been defined in the past or market shares are difficult to be determined
- Some 5(d) cases may require closer investigation (e.g. no competition authority reviewed the previous acquisition of joint control)



Safeguards and exclusions

- Simplified procedure is typically rejected if:
 - Relevant markets are difficult to be defined or market shares difficult to be determined (e.g. lack of official statistics)
 - Case involves legal issues of general interest
 - Special circumstances:
 - Risk of conglomerate effects
 - Parties operate in new or little developed markets
 - Parties operate in markets with high barriers to entry, a high degree of concentration of with known competition problems



Procedural provisions

- Pre-notification contacts
- Publication of the fact of the notification
- Deadline for interested parties to submit observations
- Short form decision
- Shorter "voluntary" deadlines
- Possibility to revert to normal procedure:
 - In particular, if a Member State or a third party expresses substantiated concerns about the notified concentration



Simplified procedure and referrals

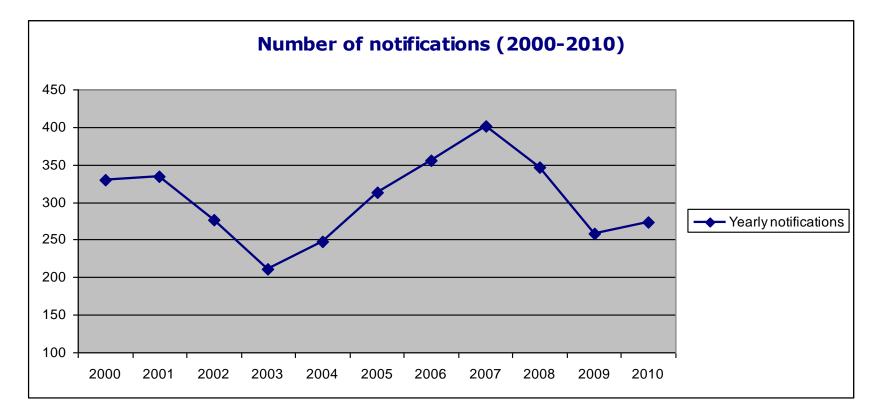
- Simplified procedure is not applied if:
 - A Member State requests the referral of a notified concentration
 - The case had been referred to the EU by one or several Member States

(post-notification referrals pursuant to Articles 9 and 22 EUMR)

• By contrast, pre-notification referral requests do not prevent the application of the simplified procedure (pre-notification referrals pursuant to Articles 4(4) and 4(5) EUMR)



Evolution of merger notifications





Simplified cases 2007-2010

